

# **BUDGET WORKSESSION**



# Budget Proposal for Fiscal Year 2010/2011

Seminole County, Florida



SEMINOLE COUNTY BOARD OF COUNTY COMMISSIONERS BUDGET WORKSESSION Thursday, July 29, 2010 9:00 A.M. BCC Chambers 1028 1101 E. 1<sup>st</sup>. St., Sanford, FL 32771

#### FY2010/11 Budget Worksession Agenda

#### July 29, 2010 @ 9:00 a.m.

- Opening Comments
- Budget Overview Presentation
- Constitutional Officers
  - o Sheriff' Office Presentation Sheriff Eslinger
  - Supervisor of Elections Michael Ertel
  - o Clerk of Court Maryanne Morse
  - Property Appraiser's Office David Johnson
  - o Tax Collector Ray Valdes
- 18<sup>th</sup> Judicial Circuit Court
  - Guardian Ad Litem Nadine Miller
  - o Judiciary Chief Judge J. Preston Silvernail
  - Public Defender James Russo
  - State Attorney Norman Wolfinger

#### Lunch Break (12:00 – 1:30p.m.)

- Budget Issues
  - o Budget Proposal Review
  - UCF Business Incubator (page 444)
  - Park Facilities Improvements (page 466)
  - o Library Facilities Improvements (page 469)
  - Radio System Conversion (page 513)
  - Communications Towers (page 516)
  - Transportation System Requirements (page 550-556)
- Future Outlooks
  - o General Revenue

- Fire District
- Water & Sewer System
- o Solid Waste Disposal System
- Board of County Commissioners Questions/Discussion/Direction

PERSONS WITH DISABILITIES NEEDING ASSISTANCE TO PARTICIPATE IN ANY OF THESE PROCEEDINGS SHOULD CONTACT THE HUMAN RESOURCES DEPARTMENT, ADA COORDINATOR 48 HOURS IN ADVANCE OF THE MEETING AT 407-665-7941.

FOR ADDITIONAL INFORMATION REGARDING THIS NOTICE, PLEASE CONTACT THE COUNTY MANAGER'S OFFICE, AT 407-665-7219. PERSONS ARE ADVISED THAT, IF THEY DECIDE TO APPEAL DECISIONS MADE AT THESE MEETINGS / HEARINGS, THEY WILL NEED A RECORD OF THE PROCEEDINGS AND FOR SUCH PURPOSE, THEY MAY NEED TO INSURE THAT A VERBATIM RECORD OF THE PROCEEDINGS IS MADE, WHICH INCLUDES THE TESTIMONY AND EVIDENCE UPON WHICH THE APPEAL IS TO BE BASED, PER SECTION 286.0105, FLORIDA STATUTES.







Coun	avwide	Budget	Compar	ison

SOURCES (In Millions)	FYI0* Adopted	FYII Proposed	<u>Cha</u> FY10 to	
Total Budget	\$ 696.3	\$ 746.7	\$ 50.4	7%
Less Transfers	18.7	23.2	4.5	24%
Less Beginning Fund Balance	251.1	314.9	63.8	25%
REVENUES	\$ 426.5	\$ 408.6	\$ -17.9	-4%
*For comparative pur	poses FY10 Budget e	excludes carryforwar	d items of \$189	9.1 Million.
July 29, 2010	SEMINC	DE COUNTY		2



Cou	mtywide	9 A.C. Val	orem Ta	axes
FY2006/07 Market High	FY2007/08	FY2008/09 Amendment I	FY2009/10 Market Decline	FY2010/11 Market Decline
\$143.2M	\$140.3M	\$137.7M	\$132.5M	\$119.7M
4.9989	4.3578	4.5153	4.9000	4.9000
	Rev	wide Prop enue Decr Y07 to FY <u>\$23.5M</u>	rease	
July 29, 2010	٤	EEMINOLE COLINI BENERS NATIKAI CIENCI	Ŷ	6



Countywide Tayable	Valuation
Countywide Texable	Valuation

2010         -10.1%         0.8%         -9.3%           2009         -12.5%         1.2%         -11.3%           2008         -7.8%         2.1%         0.0%         -5.6%           2007         9.4%         3.4%         12.8%           2006         19.7%         4.2%         23.9%	2009         -12.5%         1.2%         -11.3%           2008         Amendment I         -7.8%         2.1%         0.0%         -5.6%           2007         HB1B         9.4%         3.4%         12.8%	Tax Year	Existing Property	New Construction		tal ation
2008         Amendment I         -7.8%         2.1%         0.0%         -5.6%           2007         HB1B         9.4%         3.4%         12.8%	2008 Amendment I Exemptions         -7.8%         2.1%         0.0%         -5.6%           2007 HB1B Rollback         9.4%         3.4%         12.8%	2010	-10.1%	0.8%	-9.	.3%
Amendment I Exemptions         -7.8%         2.1%         0.0%         -5.6%           2007 HBIB Rollback         9.4%         3.4%         12.8%	Amendment I Exemptions         -7.8%         2.1%         0.0%         -5.6%           2007 HBIB Rollback         9.4%         3.4%         12.8%	2009	-12.5%	1.2%	-11	.3%
HBIB 9.4% 3.4% 12.8%	HBIB 9.4% 3.4% 12.8%	Amendment I	-7.8%	2.1%	0.0%	-5.6%
2006 19.7% 4.2% 23.9%	2006 19.7% 4.2% 23.9%	HBIB	<del>9.4%</del>	<del>3.4%</del>	+2	. <del>8%</del>
	ALL CARD ALL	2006	19.7%	4.2%	23	. <b>9</b> %
	A		C470			

	Fuinting		Nat
S - Tax	Existing Property	New Construction	Net Valuation
Countywide	-10.13%	0.86%	-9.27%
Roads MSTU	-8.07%	1.04%	-7.03%
Fire Services	-9.00%	0.83%	-8.17%

FY2006/07	FY2007/08	FY2008/09	FY2009/10	FY2010/1
\$46.3M	\$46.0M	\$48.0M	\$42.3M	\$38.6M
2.6334	2.3299	2.3299	2.3299	2.3299
1		endment 1 a	age Rate Red and Winter Sp	

County Millage Rates	Current Budget	Proposed Budget	Rolled Back	HB1B Maximum
Countywide	4.9000	4.9000	5.4136	5.7009
Roads District	0.1107	0.1107	0.1206	0.1376
Fire Services District	2.3299	2.3299	2.5642	3.0241
Voted Debt Service (Lands/Trails Program)	0.1451	0.1700	N/A	N/A







	2004	2005	2006	2007	2008	2009	2010
"SAVE OUR HOMES DIFFERENTIAL	<b>s"</b> \$2.8B	\$4.1B	\$8.4B	\$9.9B	\$7.2B	\$3.4B	\$1.7B
HOMESTEAD EXEMPTIONS	\$2.4B	\$2.5B	\$2.5B	\$2.5B	\$5.1B	\$5.0B	\$5.0B
"SAVE OUR HOME: TAX VALUE	<b>s"</b> \$14.0M	\$20.8M	\$42.2M	\$43.3M	\$32.4M	\$16.7M	\$8.3M

Taxable Value	Count	Average SOH	Median SOH
< \$100K	35,655	\$26,174	\$23,350
\$100K - \$200K	12,978	\$37,550	\$30,764
\$200K - \$300K	2,974	\$51,315	\$34,336
\$300K - \$400K	835	\$70,896	\$39,909
\$400K - \$500K	347	\$81,613	\$52,438
\$500K - \$600K	173	\$114,409	\$70,081
\$600K - \$700K	110	\$109,430	\$67,985
> \$700K	137	\$119,032	



Charges //	Fees for Services
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Revenue Type	Amount (In Millions)	Revenue Type	Amount (In Millions)
Water & Sewer	\$48.I	Medical Transport	3.2
Solid Waste Disposal	11.7	Building/Development	3.5
Solid Waste Collection	12.6	General Revenue	13.5
Street Lighting Districts	2.3	Subtotal	96.
Other Service Districts	0.2	Self Insurance Programs	19.6
Court Support	1.0	Total	\$115.7
	1	S. APRIL	
July 29, 2010	SEMINOL	COUNTY	18

2001: 10Year Program Recap	Cities	County	School Board	Total
Original Estimates	\$76.0M	\$324.8M	\$133.6M	\$534.4M
Projected Final Program	\$82.9M	\$354.3M	\$145.7M	\$582.9M
Increase over Original	\$6.9M	\$29.5M	\$12.1M	\$48.5M
Distribution %	I 4.2%	60.8%	25.0%	100.0%
Distribution % <i>Noter Approved</i>			an anna	



10. 1	3 cents	2 cents	Total	Icent	Change
FY2005/06	\$2.6M		\$2.6M	<b>\$867K</b>	
FY2006/07	\$2.4M		\$2.4M	\$800K	-8%
FY2007/08	\$2.3M		\$2.3M	\$767K	-4%
FY2008/09	\$1.8M	\$0.9M	\$2.7M	\$600K	-22%
FY2009/10	\$1.8M	\$1.2M	\$3.0M	\$600K	0%
FY2010/11	\$1.8M	\$1.2M	\$3.0M	\$600K	0%









Public Service Tax	Communication Service Tax	<b>Fiscal Year</b>
\$5.3M	\$9.2M	FY2005/06
\$5.5M	\$9.8M	FY2006/07
\$5.4M	\$9.7M	FY2007/08
\$5.6M	\$8.6M	FY2008/09
\$6.3M	\$8.5M	FY2009/10
\$6.IM	\$8.5M	FY2010/11
\$5.4M \$5.6M \$6.3M \$6.1M	\$9.7M \$8.6M \$8.5M	FY2007/08 FY2008/09 FY2009/10 FY2010/11

USES (In Millions)	FYI0* Adopted	FYII Proposed	<u>Cha</u> FYI0 to	
Total Budget	\$ 696.3	\$ 746.7	\$ 50.4	7%
Less Transfers	18.7	23.2	4.5	24%
Less Reserves	258.6	265.7	7.1	3%
Appropriations	\$ 419.0	\$ 457.8	\$ 38.8	<b>9</b> %









Annual Savings	\$15.8M			
Fund	2008	2009	2010	Total
General Revenue Funds	110.5	81.0	9.0	200.5
Other Funds	16.0	23.5		39.5
Total Eliminated	126.5	104.5	9.0	240.0
Non Public Safe 240 Full-tim				





Florida Retirement <ul> <li>SB 5607 was</li> <li>Rates Section</li> </ul>	Vetoed by		
Class	7-1-2009	SB5607	7-1-2010
Regular	9.85%	10.90%	10.77%
Special Risk	20.92%	23.29%	23.25%
Special Risk Admin	12.55%	12.38%	13.24%
Elected Officers	16.53%	17.76%	18.64%
Senior Management	13.12%	12.84%	14.57%
DROP	10.96%	11.21%	12.28%







CRA	Created	Valuation Increase	FY11 County Increment
17-92	1997	83%	\$1,134,000
Altamonte Springs	1985	160%	\$2,110,000
Casselberry	1995	54%	\$238,000
Sanford Downtown	1995	152%	\$480,000
	2017	Total	\$3,962,000







SUMMARY (In Millions)	FYI0* Adopted	FY11 Proposed	<u>Chai</u> FYI0 to	
Revenues	\$ 426.5	\$ 408.6	\$ -17.9	-4%
Appropriations	<u>419.0</u>	<u>457.8</u>	38.8	9%
Difference	7.5	-49.2		
Fund Balance	<u>251.1</u>	<u>314.9</u>	63.8	25%
Reserves	258.6	265.7	7.1	3%

Fund	Гуре	10/01/201 BFB	0 9/30/2 Reser	-
General Rev	enue	\$ 80	.3 \$	70.0
Other Gove	rnmental	135	.4	92.3
Water & Sev	wer	47	.2	51.4
Solid Waste		37	.8	37.3
Self Insuran	ce	14	.2	14.7
	Total	\$ 314	.9 \$	265.7









# Calls for Service

Calls for service is one measurement of the activity of a law enforcement agency.

In 2009, the Sheriff's Office received 319,580 calls for service, an increase of 11.1% over calls for service received in 2008 (287,689) and a 45.5% increase over calls for service recorded in 2000 (219,573).











	Sheriff's Off Budget Re	The second s	
	Projected	Submitted	
Budget	Budget	Budget	Difference
Sheriff's Budget	\$96,627,695	\$95,477,052	\$(1,150,643)
Jail Maint. / Utilities	1,515,000	1,405,000	(110,000)
Police Education	244,528	244,528	0
Sheriff – BCC Items	35,000	35,000	0
Total Budget	\$98,422,223	\$97,161,580	\$(1,260,643)

The total FY 2010/11 Budget Request for the Sheriff's Office is \$97,161,580; a \$1,260,643 reduction from the FY 2010/11 budget projection presented to the Board at the February 9, 2010 budget work session.

-6-

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-	FY 2010/11 Submitted	FY 2009/10 Adopted	FY 2008/09 Adopted	FY 2007/08 Adopted
	\$95,477,052	\$94,484,691	\$96,266,406	\$93,768,410
Jail Maint. / Utilities	1,405,000	1,515,000	1,771,555	2,075,000
Police Education	244,528	244,528	244,528	253,188
Sheriff – BCC Items	35,000	35,000	79,353	88,000
Sheriff's Stabilization Jail	0	0	0	1,000,000
Total Budget	\$97,161,580	\$96,279,219	\$98,361,842	\$97,184,598
Percent Change Prior Yr	0.92%	(2.12%)	1.21%	1.76%

Since FY 2007/08 (First Fiscal Year of Property Tax Reform) and continuing through the FY 2010/11 budget submittal, the Sheriff's Office budget has experienced an overall flat rate of growth. From FY 2006/07 to FY 2007/08 the change in the total budget was 1.76%.







Forecast: General Revenue Funds	Operational Balancing	Reserve Level
Fiscal Year 2010/11 (Assessments -9.3%)	-\$10.3M	\$71.5
Fiscal Year 2011/12 (Assessments -5%)	-\$17.0M	\$56.0
Fiscal Year 2012/13 (Assessments 0%)	-\$25.5M	\$32.1
Fiscal Year 2013/14 (Assessments +2%)	-\$27.IM	\$6.5
FiscalYear 2014/15 (Assessments +2%)	-\$28.9M	-\$20.8



Summary					
of Changes	FYII	FY12	FY13	FY14	FY15
Revenues	-8%	-3%	0%	2%	2%
Expenditures	-3%	1%	5%	3%	3%
Revenues	-\$17.2M	-\$5.1M	\$0.9 <b>M</b>	\$3.9M	\$3.9M
Expenditures	-6.9M	1.6M	\$9.4M	\$5.5M	\$5.7M
Net Change	-\$10.3M	-\$6.7M	-\$8.5M	-\$1.6M	-\$1.8M
Cumulative	-\$10.3M	-\$17.0M	-\$25.5M	-\$27.1M	-\$28.9M

Forecast: Fire/EMS District	Operational Balancing	Reserve Level
Fiscal Year 2010/11 (Assessments -8.2%)	-\$1.1M	\$31.9
FiscalYear 2011/12 (Assessments -5%)	-\$4.5M	\$27.41
Fiscal Year 2012/13 (Assessments 0%)	-\$7.2M	\$20.21
Fiscal Year 2013/14 (Assessments +2%)	-\$9.2M	\$11.61
Fiscal Year 2014/15 (Assessments +2%)	-\$9.8M	-\$5.31



	and the		3		N. Margan Street
Summary of Changes	FYII	FY12	FY13	FY14	FY15
Revenues	<b>-9</b> %	-5%	0%	2%	2%
Expenditures	-11%	3%	<b>6</b> %	<b>6</b> %	3%
Revenues	-\$4.3M	-\$1.9M	\$0.0M	\$0.8M	\$0.8M
Expenditures	-5.4M	1.5M	\$2.7M	\$2.8M	\$1.4M
Net Change	-\$1.1M	-\$3.4M	-\$2.7M	-\$2.0M	-\$.6M
Cumulative	\$1.IM	-\$4.5M	-\$7.2M	-\$9.2M	-\$9.8M









## **Environmental Services**

### Financial Status 2010 cont. Solid Waste through June 30th (75% of Year)

- Tipping fee revenues at \$8.3M; budgeted at \$11.8M (70%)
- Overall Revenues at \$10.0M; Budgeted at \$13.7M (73%)
- Operating Expenses/Encumbrances at \$8.2M; budgeted at \$11.2M (73%)









FY 09 W/	S Rate A	Adjusti	ments	Recap		
	FY 10	FYII	FY 12	FY 13	FY 14	FYIS
Requested	18%	4%	10%	4%	7%	4%
Adopted	11%	11%	3%	3%	3%	3%
FY09 Plan Inc	ludes \$22M				rimpact	of NN

Prefiminary W/S Financial Update Using Adopted Rates														
a start			Ū	Jsii	ng/	<b>\do</b>	pte	d I	Rat	es				
		FINAN	CIAL AI	NALYSIS	AND	ANAG	MENT	SYSTEM	(FAMS	) SUMN	1ARY			
SAVE   CALC					SEM	INOLE COU	NTY, FLORI	A					Check	5 -
SAVE CALC	_	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	Cumulativ	e Change
	Override 🕨		11.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	FY 2015	FY 2020
Water Rate I		0.00%	11.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	24.9%	44.8%
1	Last Plan	0.00%	11.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	24.9%	44.8%
	Override ►		11.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%		-
Sewer Rate In		0.00%	11.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	24.9%	44.8%
	Last Plan	0.00%	11.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	24.9%	44.8%
Coverage Test I	1.25	1.40	1.24	1.19	1.18	1.21	1.28	1.33	1.37	1.42	1.46	1.51	O&M FY10	92%
	Last Plan	1.40	1.24	1.19	1.18	1.21	1.28	1.33	1.37	1.42	1.46	1.51	0&M FY11 🕨	95%
Coverage Test II	1.25	1.48	1.28	1.27	1.30	1.37	1.45	1.50	1.54	1.59	1.64	1.68	Elasticity	0.20
	Last Plan	1.48	1.28	1.27	1.30	1.37	1.45	1.50	1.54	1.59	1.64	1.68		
CIP Execution Pe		90%	90%	90%	100%	100%	110%	110%	120%	120%	130%	130%	AWS Scenario	
	Water Bill	\$18.53	20.57	21.19	21.82	22.48	23.15	23.84	24.56	25.30	26.06	26.84	NNC Scenario	NO
	Sewer Bill	\$52.12	57.85	59.59	61.38	63.22	65.11	67.07	69.08	71.15	73.29	75.49		-
Average	Last Plan	\$70.65 \$70.65	78.42	80.77 80.77	83.20 83.20	85.69 85.69	88.26 88.26	90.91 90.91	93.64 93.64	96.45 96.45	99.34 99.34	102.32	Reserve 3.00	Mos. O&M
										1				
Capital Projects		Current Pla	n 🔳 Last Pl		ng-Term Bor	rowing	Curr	ent Plan 🔳	Last Plan	Interim Fin 50.0	ancing		Current Plan	Last Plan
150.0										40.0				
100.0					40.0									
100.0					30.0					30.0 ·				
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2					10.0					10.0				
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10 11	12 13 14	15 16 17	18 19	20	10 1	1 12 13	14 15 10	5 17 18	19 20	10	11 12	13 14 15	16 17 18	19 20
Unrestricted Rese	rves			urrent Plan	Last Pla	n — Targe	Revenu	e Vs. Expen	ses				Cash In -	Cash Out
25.0							\$80							
20.0							\$60		$\sim$					_
¥ 15.0							8							
10.0		_				_	\$40							
5.0							\$20							
0.0							50							
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09 1		13	14 15	16 1	18	19 20		10 1	1 12	13 14	15	16 17	18 19	20



