ORDINANCE NO. 1719-17

AN ORDINANCE BY THE CITY COMMISSION OF THE CITY OF ALTAMONTE SPRINGS, FLORIDA, AMENDING CHAPTER "UTILITIES", CODE OF ORDINANCES OF ALTAMONTE SPRINGS, FLORIDA, BY ENACTING DIVISION 3, "PROPER FERTILIZERS", OF ARTICLE VI, "STORMWATER MANAGEMENT", OF CHAPTER 26, "UTILITIES", TO REGULATE THE PROPER USE OF FERTILIZERS BY ANY APPLICATOR; PROVIDING LEGISLATIVE **ESTABLISHING** FINDINGS: PROVIDING **DEFINITIONS:** PROHIBITED APPLICATION PERIOD; SPECIFYING ALLOWABLE FERTILIZER APPLICATION RATES AND METHODS, FERTILIZER-FREE ZONES, LOW MAINTENANCE ZONES, AND EXEMPTIONS; REQUIRING THE USE OF BEST MANAGEMENT **PRACTICES** WHICH PROVIDE SPECIFIC MANAGEMENT GUIDELINES TO MINIMIZE **NEGATIVE** SECONDARY AND **CUMULATIVE** ENVIRONMENTAL EFFECTS ASSOCIATED WITH THE MISUSE OF FERTILIZERS: REOUIRING PROPER TRAINING OF COMMERCIAL AND INSTITUTIONAL FERTILIZER APPLICATORS; ESTABLISHING TRAINING AND LICENSING REQUIREMENTS; PROVIDING FOR **ENFORCEMENT** AND PENALTIES: SEQUENTIALLY RENUMBERING ALL REMAINING SECTIONS IN CHAPTER 26, "UTILITIES"; PROVIDING FOR CODIFICATION IN THE ALTAMONTE SPRINGS CODE OF ORDINANCES; PROVIDING FOR SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, pursuant to 33 U.S.C. § 1313(d)(2016) of the Federal Clean Water Act and the resulting Florida Impaired Waters Rule, Chapter 62-303, Florida Administrative Code (2016), the Florida Department of Environmental Protection ("FDEP") has classified specific waterbodies in the City of Altamonte Springs as "impaired" as a result of the presence of excess nutrients; and

WHEREAS, the Altamonte Springs National Pollutant Discharge (NPDES) Municipal Separate Storm Sewer System (MS4) Permit No. FLS000038, issued by the Florida Department of Environmental Protection under authority delegated to it by the United States Environmental Protection Agency, mandates the adoption of a fertilizer ordinance that includes all of the requirements set forth in the Florida Department of Environmental Protection's Model Ordinance

for Florida-Friendly Fertilizer Use on Urban Landscapes pursuant to Section 403.9337, Florida Statutes (2016), by December 31, 2013 (the "Model Ordinance"); and

WHEREAS, the Florida Department of Environmental Protection has informally extended the time for the City to adopt the subject ordinance with the understanding that Altamonte Springs will adopt the ordinance as soon as practical; and

WHEREAS, it is the intent of the City Commission to adopt the instant Ordinance consistent with the terms of the Model Ordinance and the principle purposes of the instant Ordinance are to receive credits and otherwise comply with all applicable Total Maximum Daily Loads (TMDLs) and Basin Management Action Plans (BMAPs); and

WHEREAS, the City Commission of the City of Altamonte Springs, Florida finds this Ordinance furthers the public health, safety and welfare.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF ALTAMONTE SPRINGS, FLORIDA, as follows:

SECTION ONE: Chapter 26, "Utilities," of the Altamonte Springs Code of Ordinances is hereby amended to adopt Division 3, "Proper use of fertilizers," of Article VI, "Stormwater Management," to read as follows:

CHAPTER 26. UTILITIES

ARTICLE VI. STORMWATER MANAGEMENT

DIVISION 3. PROPER USE OF FERTILIZERS

Sec. 26-134. Findings. As a result of impairment to surface waters caused by excessive nutrients, and as a result of increasing levels of nitrogen in the surface and ground water within

the aquifers and springs, the City Commission hereby determines that the use of Fertilizers creates a risk to contributing to adverse effects on surface and ground water. Accordingly, the City Commission hereby finds that management measures contained in the most recent edition of the Florida-Friendly Best Management Practices for Protection of Water Resources by the Green Industries are required.

Sec. 26-135. Purpose and Intent. This Division 3: (a) regulates the proper use of Fertilizers by any Applicator; (b) requires proper training of Commercial and Institutional Fertilizer Applicators; (c) establishes training and licensing requirements; (d) establishes a Prohibited Application Period; and (e) specifies allowable Fertilizer Application rates and methods, Fertilizer free zones, Low Maintenance Zones, and exemptions. This Division 3 requires the use of Best Management Practices, which provide specific management guidelines to minimize negative secondary and cumulative environmental effects associated with the misuse of Fertilizers. These secondary and cumulative effects have been observed in and on natural and constructed stormwater conveyances, rivers, creeks, canals, springs, lakes, and other water bodies. Collectively, these water bodies are an asset critical to the environmental, recreational, cultural, and economic well-being of City residents and the health of the public in general. Overgrowth of algae and vegetation hinder the effectiveness of flood attenuation provided by natural and constructed stormwater conveyances. Regulation of nutrients, including both nitrogen and phosphorus contained in Fertilizer, will help improve and maintain water and habitat quality.

Sec. 26-136. Definitions. For the purposes of this Division 3, the following terms have the meanings set forth in this Section. Words not defined in this Division 3 have the meaning as provided in other Sections of this Code, and otherwise have the meaning provided by common and ordinary use:

Application or Apply. The actual physical deposit of Fertilizer to Turf, Landscape Plants, or both.

Applicator. Any Person who Applies Fertilizer on Turf, Landscape Plants, or both.

Approved Best Management Practices Training Program. A training program approved pursuant to Section 403.9338, Florida Statutes (2016), as this statute may be amended from time to time, or any more stringent requirements set forth in this article that includes the most current version of the Florida Department of Environmental Protection's Florida-Friendly Best Management Practices for Protection of Water Resources by the Green Industries, as this document may be amended from time to time.

Best Management Practices. Turf and landscape practices or a combination of practices based on research, field-testing, and expert review, determined to be the most effective and practicable on-location means, including economic and technological considerations, for improving water quality, conserving water supplies and protecting natural resources.

<u>Code Enforcement Officer, Official or Inspector.</u> Any designated City employee or agent who has the duty to enforce codes and ordinances.

Commercial Fertilizer Applicator. Any Person who Applies Fertilizer for payment or other consideration to property not owned by the Person or firm Applying the Fertilizer or the employer of the Applicator, except as provided in Section 482.1562(9), Florida Statutes (2016), as this statute may be amended from time to time.

Fertilize. The act of Applying Fertilizer to Turf, specialized Turf, or Landscape Plants.

Fertilizer. Any substance or mixture of substances that contains one or more recognized plant nutrients and promotes plant growth, or controls soil acidity or alkalinity, or provides other

soil enrichment, or provides other corrective measures to the soil. *Fertilizer* does not include unmanipulated peat or compost that make no claims as described in the preceding sentence.

Guaranteed Analysis. The percentage of plant nutrients or measures of neutralizing capability claimed to be present in a Fertilizer.

Institutional Fertilizer Applicator. Any Person, other than a private, non-commercial or a Commercial Fertilizer Applicator (unless such definitions also apply under the circumstances), that Applies Fertilizer for the purpose of maintaining Turf, Landscape Plants, or both. Institutional Fertilizer Applications include, but are not limited to, owners, managers or employees of public lands, schools, parks, religious institutions, utilities, industrial or business sites and any residential properties maintained in condominium or other form of common ownership.

Landscape Plant. Any native or exotic tree, shrub, or groundcover (excluding Turf).

Low Maintenance Zone. An area a minimum of ten (10) feet wide adjacent to water courses that is planted and managed in order to minimize the need for Fertilization, watering, mowing and related activities.

Person. Any natural Person, business, corporation, limited liability company, partnership, limited partnership, association, club, organization, or any other group of people acting as an organized entity.

Prohibited Application Period. The time period during which a Flood Watch or Warning, or a Tropical Storm Watch or Warning, or a Hurricane Watch or Warning is in effect for any portion of the City, issued by the National Weather Service, or if heavy rain, as defined by the World Meteorological Organization (rainfall greater than or equal to two (2) inches in a twenty-four (24) hour period), is likely.

Reclaimed Water. A high quality alternative water source that has received at least secondary treatment and is reused after being discharged from a domestic wastewater treatment facility. Moreover, there are some constituents, such as nitrogen and phosphorus found in recycled water. These constituents are beneficial for plant growth, and will serve as an additional "Fertilizing" source.

Saturated Soil. A soil in which the voids are filled with water. Saturation does not require flow. For the purposes of this Division 3, soils are considered saturated if standing water is present or the pressure of a Person standing on the soil causes the release of free water.

Slow Release, Controlled Release, Time Release, Slowly Available, or Water Insoluble

Nitrogen. Nitrogen in a form that delays its availability for plant uptake and use after Application

or that extends its availability to the plant longer than a reference rapid or quick release product.

Turf, Sod, or Lawn. A piece of grass-covered soil held together by the roots of the grass.

Sec. 26-137. Applicability. This Division 3 applies to and regulates any and all Applicators of Fertilizer and areas of Application of Fertilizer within the City, unless such applicator is specifically exempted by the terms of this Division 3. This Division 3 operates prospectively only, and does not impair any existing contracts.

Sec. 26-138. Timing of Fertilizer Application.

- (a) No Applicator may Apply Fertilizers containing nitrogen, phosphorus, or both to

 Turf, Landscape Plants, or both during the Prohibited Application Period, or to Saturated Soils.
- (b) Fertilizer containing nitrogen or phosphorus may not be Applied before seeding or sodding a site, and may not be Applied for the first thirty (30) days after seeding or sodding, except when hydro-seeding for temporary or permanent erosion control in an emergency situation, or in accordance with an adopted stormwater pollution prevention plan for that site.

(c) <u>Fertilizer containing nitrogen or phosphorus may not be Applied to Turf or Landscape</u>

Plants from June 1 through September 30 of each year.

Sec. 26-139. Fertilizer Free Zones. Fertilizer may not be Applied within fifteen (15) feet of any pond, stream, watercourse, lake, canal, or wetland as defined by the Florida Department of Environmental Protection Rule 62-340, *Florida Administrative Code* (2016), as this regulation may be amended from time to time, or from the top of a seawall. Newly planted Turf, Landscape Plants or both may be Fertilized in this zone only for a sixty (60) day period beginning thirty (30) days after planting if needed to allow the plants to become well established. Caution must be used to prevent direct deposition of nutrients into the water.

Sec. 26-140. Low Maintenance Zones. A voluntary ten (10) foot Low Maintenance Zone is strongly recommended, but not mandated, from any pond, stream, water course, lake, wetland, or from the top of a seawall. A swale/berm system is recommended for the installation at the landward edge of this Low Maintenance Zone to capture and filter runoff. No mowed or cut vegetative material may be deposited or left remaining in this zone or deposited in the water. Care must be taken to prevent the over-spray of aquatic weed products in this zone.

Sec. 26-141. Fertilizer Content and Application Rates.

- (a) Fertilizers Applied to Turf must be Applied in accordance with requirements and directions provided by Rule 5E-1.003, *Florida Administrative Code*, "Fertilizer Label Requirements for Urban Turf, Sports Turf or Lawns" (2016), as this regulated may be amended from time to time.
- (b) <u>Nitrogen or phosphorus Fertilizer may not be Applied to Turf or Landscape Plants</u>

 <u>except as provided in subsection (a) for Turf, or in the University of Florida/IFAS</u>

 <u>recommendations for Landscape Plants, vegetable gardens, and fruit trees and shrubs, unless a soil</u>

or tissue deficiency has been verified by an approved test. Soil and tissue tests for phosphorus are normally done by UF/IFAS or another accredited laboratory. IFAS recommendations are available from the Seminole County Extension Service or may be found online at http://solutionsforyourlife.ufl.edu/lawn and garden/.

- (c) No fertilizer containing phosphorus may be Applied to Turf, Sod, Lawns, or

 Landscape Plants unless a soil or plant tissue deficiency is verified by a testing methodology approved the University of Florida, Institute of Food and Agricultural Sciences. If a deficiency is verified, the Application of Fertilizer containing phosphorus must adhere to the rates and directions for the appropriate Region of Florida, as adopted by Florida Administrative Code Rule. This subsection (c) controls over any inconsistent provisions in subsections (a) and (b) above regarding phosphorus.
- (d) Fertilizers containing nitrogen Applied to Turf or landscaping plants within the City must contain no less than fifty percent (50%) Slow Release Nitrogen per Guaranteed Analysis Label. If the necessary product is available on the local commercial market on March 1, 2020, then this requirement will increase to no less than sixty-five percent (65%) Slow Release Nitrogen as of March 1, 2020. This subsection (d) controls over any inconsistent provisions in subsections (a) and (b) above regarding nitrogen.
- (e) The above-referenced Application rates must be reduced appropriately on properties where reclaimed wastewater is used for irrigation based on available nutrients in the Reclaimed Water as reported by the provided or the Reclaimed Water.

Sec. 26-142. Application Practices.

(a) <u>Spreader deflector shields are required when Fertilizing by rotary or</u>
broadcast spreaders. Deflectors must be positioned such that Fertilizer granules are deflected away

from all impervious surfaces, Fertilizer free zones, and water bodies, including wetlands.

- (b) <u>Fertilizer must not be Applied, spilled, or otherwise deposited on any impervious surfaces.</u>
- (c) Any Fertilizer Applied, spilled, or deposited, either intentionally or accidentally, on any impervious surface must be immediately and completely removed to the greatest extent practicable.
- (d) <u>Fertilizer released on an impervious surface must be immediately</u>

 contained and either legally Applied to Turf or any other legal site, or returned to the original or

 other appropriate container.
- (e) <u>In no case may Fertilizer be washed, swept, or blown off impervious</u>
 surfaces into stormwater drains, ditches, conveyances, or water bodies.

Sec. 26-143. Management of Grass Clippings and Vegetative Matter. In no case may grass clippings, vegetative material, vegetative debris, or any combination of thereof be washed, swept, or blown off into stormwater drains, ditches, conveyances, water bodies, wetlands, or sidewalks, or roadways. Any material that is accidentally so deposited must be immediately removed to the maximum extent practicable.

Sec. 26-144. Exemptions. This Division 3. does not apply to:

- (a) Bona fide farm operations as defined in Section 823.14, *Florida Statutes* (2016), "Florida Right to Farm Act", as this statute may be amended from time to time.
- (b) Other properties not subject to or covered under subsection (a) above that have pastures used for grazing livestock.
- (c) Any lands used for bona fide scientific research, including, but not limited to, research on the effects of Fertilizer use on stormwater, water quality, agronomics, or horticulture.

- (d) Golf courses, athletic fields and Turf managed for active recreation, whose owners implement Best Management Practices as described in Rule 5E-1.003(2)(d), Florida Administrative Code, "Fertilizers Labeled for Sports Turf at Golf Courses, Parks and Athletic Fields" (2016), as this regulation may be amended from time to time.
- (e) Any fruit or vegetable gardens, provided they are not within fifteen (15) feet of any waterbody or wetland.

Sec. 26-145. Training.

- (a) All commercial and Institutional Fertilizer Applicators shall abide by and successfully complete the six-hour training program in the Florida-Friendly Best Management Practices for Protection of Water Resources by the Green Industries offered by the Florida Department of Environmental Protection through the University of Florida/IFAS Florida-Friendly Landscapes program, or an approved equivalent.
- (b) <u>Private, non-commercial Applicators are encouraged to follow the recommendations of the University of Florida/IFAS Florida Friendly Landscapes program when Applying Fertilizers.</u>

Sec. 26-146. Licensing of Commercial Fertilizer Applicators.

(a) By September 30, 2014, all Commercial Fertilizer Applicators were required by state law to abide by and successfully complete training and continuing education requirements in the Florida-Friendly Best Management Practices for Protection of Water Resources by the Green Industries, offered by the Florida Department of Environmental Protection through the University of Florida/IFAS Florida-Friendly Landscapes program, or an approved equivalent program. Commercial Fertilizer Applicators shall provide proof of completion of the program prior to obtaining a new Local Business Tax Receipt for any category of occupation which may Apply any

Fertilizer to Turf, Landscape Plants, or both. Commercial Fertilizer Applicators with an existing Local Business Tax receipt for any category of occupation which may Apply any Fertilizer to Turf, Landscape Plants, or both shall provide proof of completion of the program within thirty (30) days after completing the program as required by state law prior to September 30, 2014.

- (b) After September 30, 2014, all Commercial Fertilizer Applicators were required by state law to have and carry in their possession at all times when Applying Fertilizer, evidence of certification by the Florida Department of Agriculture and Consumer Services as a Commercial Fertilizer Applicator pursuant to Rule 5E-14.117(18), Florida Administrative Code (2016), as this regulation may be amended from time to time.
- Plants, or both (including, but not limited to, residential lawns, commercial properties, and multifamily and condominium properties) were required by state law to ensure that at least one employee has a Florida-Friendly Best Management Practices for Protection of Water Resources by the Green Industries training certificate. Business owners for any category of occupation which may Apply any Fertilizer to Turf, Landscape Plants, or both shall provide proof of completion of the program by at least one employee prior to the business owner obtaining a new Local Business

 Tax Receipt. Business owners for any category of occupation which may Apply any Fertilizer to Turf, Landscape Plants, or both with an existing Local Business Tax Receipt shall provide proof of completion of the program by at least one employee within thirty (30) days after completing the program and prior to September 30, 2014.

Sec. 26-147. Enforcement, Penalties and Legal Proceedings.

(a) Any Person found to be in violation of the provisions of this Division 3 may be

subject to any applicable civil enforcement mechanisms available to the City, including, but not limited to: injunctive relief; referral to the City Code Enforcement Board or Code Enforcement Magistrate; or issuance of a citation pursuant to Chapter 3, Article II, of this Code.

- (b) Violations of this Division 3 can present a serious threat to public welfare and are potentially irreparable or irreversible. Therefore, pursuant to Section 3-21(b) of this Code and Section 162.21(3)(b), Florida Statutes (2016), as these provisions may be amended from time to time, a City Code Enforcement Officer may immediately issue a citation to any Person in violation of this Division 3 if the Code Enforcement Officer has reason to believe that the violation presents a serious threat to the public health, safety, or welfare, or if the violation is irreparable or irreversible.
- (c) Each incidence of violation under this Division 3 constitutes a separate violation and offence and a separate offence will be deemed committed on each day during or on which a violation occurs or continues.
- (d) In addition to the other remedies provided in this Section, the City is authorized to make application in a court of appropriate jurisdiction for an injunction restraining any person from violating, or continuing to violate any provisions of this Division 3. Further, the City may avail itself of any other legal or equitable remedy available to it in the enforcement of any provision of this Division 3 or any provision of any resolution enacted pursuant to this Division 3.
- (e) The City may elect to take any or all of the above remedies concurrently, and the pursuit of one does not preclude the pursuit of another.

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SECTION TWO: All subsequent code sections set forth in Chapter 26 shall be sequentially renumbered beginning with Section 26-148.

SECTION THREE: Codification. It is the intention of the City Commission that the provisions of this Ordinance will become and be made a part of the Altamonte Springs Code of Ordinances, and that the word "ordinance" may be changed to "section", "article", or other appropriate word or phrase and the sections of this Ordinance may be renumbered or re-lettered to accomplish such intention; providing, however, that the Sections Two, Three, Four and Five of this Ordinance will not be codified.

SECTION FOUR: Severability. If any provision of this Ordinance or the application thereof to any person or circumstance is held invalid or is subject to a state moratorium, it is the intent of the City Commission that such invalidity or state moratorium will not affect other provisions or applications of this Ordinance which can be given effect without the invalid provision or application and, to this end, the provisions of this Ordinance are declared severable.

SECTION FIVE: Effective date. This Ordinance shall become effective upon adoption; provided, however, no citations, notices to appear, notices of violation or other enforcement procedures may be instituted until October 1, 2017.

PASSED AND ADOPTED THIS 20th DAY OF June , 2017.

FIRST READING: <u>6/6/2017</u>

ADVERTISED: 5/28/17 and 6/4/17

SEÇOND READING: 6/20/2017

PAT BATES, MAYOR

City of Altamonte Springs, Florida

ATTEST:

ANGELA M. APPERSON, CITY CLERK

Approved as to form and legality for use and reliance by the City of Altamonte Springs, Florida

ER, ESQ., CITY ATTORNEY

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