

INTERGOVERNMENTAL COORDINATION ELEMENT

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INTERGOVERNMENTAL COORDINATION

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COORDINATION**



**Seminole
County
Comprehensive
Plan
Element**



INTERGOVERNMENTAL COORDINATION ELEMENT INTRODUCTION

The Intergovernmental Coordination chapter or “Element” of a comprehensive plan is required by State law. This Element sets forth relationships, principles, and guidelines to accomplishment coordination of plans of the County with, among others, the School Board of Seminole County, County municipalities, regional authorities, adjacent counties, and State agencies. Seminole County continues to engage in meaningful intergovernmental coordination efforts with municipalities and other agencies and levels of government. The Board of County Commissioners has indicated that the Intergovernmental Coordination Element is one of the most important elements in the Comprehensive Plan. Without the efforts of intergovernmental coordination, the success of the goals, objectives and policies in the other elements may not be realized.

The Florida Growth Management Act requires all comprehensive plans to be internally consistent and consistent with regional and State plans. i.e., local plans must be consistent with and further the Strategic Regional Policy Plan (SRPP); and must be consistent with and further the State Comprehensive Plan. Other applicable provisions of law related to intergovernmental coordination include Section 163.3171, (F.S.) which addresses joint agreements. The Seminole County Comprehensive Plan is consistent and compatible with the SRPP and the State Comprehensive Plan through shared policies and through its coordination mechanisms with the municipalities within Seminole County, adjacent counties and bordering municipalities, the School Board of Seminole County, and State, Federal, and other agencies.

The Intergovernmental Coordination Element addresses coordination with multi-levels of government and varying agencies including coordination with Seminole County Cities; adjacent counties and cities in those counties; State and regional agencies; and independent authorities that have no regulatory authority over land. The Comprehensive Plan Elements or program areas most concerned with intergovernmental issues include land use planning/joint planning and annexation agreements ,including water and sewer agreements); coordination with the School Board of Seminole County; transportation planning and concurrency management/mobility strategy coordination with the Cities and the State; environmental, conservation and resource protection/mitigation; stormwater/drainage issues; and fire protection/emergency services. Five exhibits list coordination efforts of Seminole County with other jurisdictions and agencies, including *Exhibit IGC: Existing Coordination Mechanisms with Adjacent Counties and Municipalities*, *Exhibit IGC: Existing Coordination Mechanisms with Authorities, Independent Special Districts, Utility Companies, and School Board*; *Exhibit IGC: Existing Coordination Mechanisms with Municipalities within Seminole County*; *Exhibit IGC: Existing Coordination Mechanisms with Regional Agencies* and *Exhibit IGC: Existing Coordination Mechanisms with State and Federal Agencies*.

The Intergovernmental Coordination Element’s Goals, Objectives, and Policies section contains its own policies in addition to a summary of policies that originate from other Comprehensive Plan elements and which address coordination efforts. The number of policies from other elements is extensive, demonstrating coordination efforts documented or recommended concerning the topics of the individual elements.

The County shall continue the existing intergovernmental coordination programs contained in this Comprehensive Plan.

In 2007, the County entered into an Interlocal Agreement for Public School Facility Planning and School Concurrency with the Seminole County School Board and the seven cities, as required by State Law. The 2007 Interlocal Agreement provides for sharing of data on

student enrollment, population projections and educational facilities plans; procedures for joint planning for selection of new school sites, remodeling and closures of schools; inclusion of school capital improvement program for school capacity within the County and city Capital Improvement Elements in compliance with State Law; procedures for determining how services needed by a public school (such as sidewalks, roads, water or sewer) will be provided and a uniform Public School Concurrency process, as required by State Law. This 2007 Interlocal Agreement was subsequently amended in January 2008 to comply with State Law.

To ensure that City-County coordination results in efficient provision of services and compatible land uses, this Plan will continue coordination with those Cities that currently have joint planning and other interlocal agreements, such as the Cities of Oviedo, Altamonte Springs, Winter Springs, and Longwood. The County, the School Board and all Cities, except Longwood, entered into an Intergovernmental Planning Coordination Agreement in 1997 that assures notice to each entity for zoning and land use changes that may be of a multi-jurisdictional significance. In 1995, the County entered into an agreement with all Cities and the School Board of Seminole County that provides for conflict resolution and mediation measures among the jurisdictions in times of dispute. In 1999, the County amended the Comprehensive Plan to address the location of new public elementary, middle and high schools to meet the Provisions of Chapter 163, Florida Statutes. In 2007/2008, the County, County Municipalities and the School Board of Seminole County enacted the 2007/2008 Interlocal Agreement for Public School Facility Planning and School Concurrency. In addition, the County continues to encourage the pursuit of joint planning agreements or other coordination agreements, with the remaining Cities in the County. The County intends to work diligently with the Cities and the School Board of Seminole County to improve intergovernmental coordination to ensure livable communities for the County's residents for generations to come.

Various other coordination efforts are in place as demonstrated on the exhibits in this Element. Since the enactment of Senate Bill 360 in 2009, the County has initiated and continued efforts to coordinate Mobility Strategies for the unincorporated portion of the Transportation Concurrency Exception Area (TCEA) identified by that legislation with the Mobility Strategies of the cities located within the incorporated portion of the TCEA. In addition, the County continues ongoing efforts to coordinate its Mobility Strategy with those of Orange County and the City of Maitland. Of particular interest are the coordination efforts with the many environmental interest groups, such as the Econlockhatchee River Work Group whose purpose is to share information concerning the lands in both the Big and Little Econ River Basins and a similar organization, the Wekiva River Work Group. The County will continue to participate in regional transportation issues through its interlocal agreement with METROPLAN ORLANDO (the Metropolitan Planning Organization). The County is proud of its extensive "First Response" Agreements among law enforcement and fire and rescue services for providing emergencies services to the residents and business communities.

The following major activities relating to intergovernmental coordination have occurred since adoption of major Evaluation and Appraisal (EAR)-based amendments to the Seminole County Comprehensive Plan on May 8, 2001 and December 9, 2008:

A Interlocal Service Delivery Agreement Report

In 2003, the County created the Interlocal Service Delivery Agreement Report (ISDAR), as required by Section 163.3177(6)(h), Florida Statutes, which identified all existing or proposed interlocal service-delivery agreement regarding:



- 1 Education;
- 2 Sanitary Sewer;
- 3 Public Safety;
- 4 Solid Waste;
- 5 Drainage;
- 6 Potable Water;
- 7 Parks and Recreation; and
- 8 Transportation Facilities

B Charter Amendment

In 2004, Seminole County voters approved a referendum that established a Rural Area and a Rural Boundary in the Home Rule Charter through a map and a legal description. The Charter Amendment also required the County to add the map and legal description to the Seminole County Comprehensive Plan (see *Exhibits FLU Rural Boundary Map* and *Rural Area Legal Description*). The Charter Amendment stated that, for the legally described Rural Area as shown in the “*Rural Boundary Map*”, the Future Land Use designations contained in the Seminole County Comprehensive Plan shall control the density and intensity of development. Additionally, the Board of County Commissioners must approve all changes to the Future Land Use designations regardless of whether any lands in the Rural Area are located within a municipality.

The City of Winter Springs adopted a comprehensive plan policy and ordinance that provides that the City will not process voluntary annexations east of the DeLeon Street right-of-way.

C Commuter Rail

Following completion of the County’s 2006 EAR, the Florida Department of Transportation (FDOT) announced funding for commuter rail to serve Seminole, Orange, Osceola and Volusia counties. The four stations serving Seminole County are located within the cities of Sanford, Lake Mary, Longwood and Altamonte Springs. Most land surrounding the stations is incorporated, but portions of land abutting the Sanford and Altamonte Springs stations are unincorporated. The Altamonte Springs land contains existing neighborhoods that desire to retain their character, but some land owners may be interested in redevelopment supportive of rail commuters. In addition, the stations themselves and their parking areas will be the responsibility of Seminole County, and may become locations acceptable for mixed use redevelopment efforts.

Potential land use alternatives for commuter rail locations were analyzed by the County as part of the EAR-based amendment analysis needed to update the Transportation Element in 2008. In 2010, as part of the County’s Mobility Strategy (required to comply with the provisions of Senate Bill 360 of 2009) and the identification of an Energy Conservation Overlay (to comply with the provisions of House Bill 697 of 2008), incentives to encourage phased redevelopment of a more energy-efficient and transit-ready compact mixed land use pattern were examined for areas within a ½ mile radius of each commuter rail station. Mobility strategy coordination with the cities will be a continuing process.

D Seminole Way

A new ‘target area’ for potential higher wage jobs was identified by the Board of County Commissioners in 2007, and potential amendments to both text and the *Exhibit FLU: Future Land Use Map* to implement the new target area were examined during the EAR-based amendment process. This new target area was the ‘Seminole Way’, an area that runs north from State Road 426 in the City of Oviedo to Rinehart Road in the City of Lake Mary,



following the State Road 417 GreeneWay Corridor. The intent of this target area is to connect to the similar 'Innovation Way' in Orange County, fostering a regional corridor of higher paying employment. A variation of the County's High Intensity Planned Development (HIP) land use was considered.

E Continued Joint Planning for the US 17-92 Community Redevelopment Area

As a part of Seminole County's Evaluation and Appraisal Report (EAR)-based amendments, intended to respond to the 2006 EAR, the County initiated meetings during 2007 and 2008 with cities that are participants in the US 17-92 Community Redevelopment Area (CRA), interested property owners and interested citizens on discussions about an administrative land use amendment for certain unincorporated portions of the CRA. The amendment, which was included within the County's 2008 EAR-based amendment package, changed certain properties previously designated as "Commercial" to "Mixed Development", where property owners desired this change. During 2009 and 2010, this ongoing planning effort initiated the update of the CRA Plan. The updated CRA Plan will identify a set of strategies to be used by all CRA participants to ensure provision of services, including but not limited to: a coordinated approach to the provision of multi-modal mobility alternatives within a regional, unified Transportation Concurrency Exception Area (TCEA) identified as a mechanism of the redevelopment efforts of the cities and Seminole County; and the identification of providers of potable water and sanitary sewer service for those areas not currently served within the CRA corridor. The relevant portions of the updated CRA plan will be adopted as amendments to the Seminole County Comprehensive Plan and will serve as the basis for any necessary Interlocal Agreements among the cities and the County.

The policies within the Intergovernmental Coordination Element provide direction for intergovernmental coordination in the areas of County Municipalities and adjacent counties and municipalities, authorities, independent special districts, utility companies, School Board of Seminole County, and with State, Federal, and regional agencies. Each of the Elements of this Comprehensive Plan also addresses intergovernmental issues, where applicable.



INTERGOVERNMENTAL COORDINATION ELEMENT ISSUES AND CONCERNS

Issue IGC 1 Intergovernmental Coordination

One of the Major Issues addressed by the 2006 EAR was “Intergovernmental Coordination”, and the need to both continue and improve coordination efforts. Due to rapid growth along City fringe areas and the need for consistent land uses to maximize compatibility and meet infrastructure needs, the County and cities need to continue to coordinate development of future land use plans and any necessary Interlocal agreements. These efforts are important for the creation of a good working relationship among cities and the County, and avoiding conflicts that may arise with the expansion of City jurisdictional boundaries. In addition, in response to the requirements of Senate Bill 360 of 2009, the County and cities initiated efforts to coordinate mobility strategies to ensure the availability of multiple modes of transportation within the Transportation Concurrency Exception Area (TCEA) that was identified by Senate Bill 360. Mobility strategy coordination will remain an ongoing effort.

Countywide emergency response coordination is currently achieved through a system of interlocal agreements. The County participates in “First Response” Automatic Aid Interlocal Agreements with the cities of Altamonte Springs, Oviedo, Longwood, Sanford, Winter Springs, Casselberry, Lake Mary, Maitland and Orange County, and continually works with other cities to participate in this program. The County also has mutual aid agreements with Orange, Volusia and Lake Counties, and the cities of Apopka, Oviedo, Winter Park, and Deltona.

As future financial challenges arise for the County and other jurisdictions, these interlocal agreements and others may become increasingly vital to ensure needed services. New intergovernmental efforts may also be needed for joint operation of County and City recreational facilities.

The County developed Joint Planning Agreements (JPAs) with the cities of Sanford (1991) and Oviedo (1999). The County and the City of Oviedo adopted amended JPAs in 2006 and 2007. Efforts to amend the JPA with Oviedo are underway again in 2008, to further refine protections for the County’s Rural Area. The County and the City of Sanford have initiated efforts to update the 1991 JPA.

JPAs have many purposes, including but not limited to: setting future annexation boundaries, ensuring compatible land uses at jurisdictional borders, providing for adequate services and facilities, and providing for a formal review process of land use actions. Since 1991, the County has entered into agreements with the cities of Altamonte Springs and Longwood regarding annexation of enclaves. The County will continue to maintain its efforts to achieve agreements that will ensure land use compatibility and provision of vital services.

In 1997, the County, County municipalities and County School Board joined in an agreement to establish a framework for coordination, communication and notification of proposed land use actions, and to build cooperation between affected local governments and the School Board. This agreement

also established the Joint Planning Technical Advisory Committee (PTAC) comprised of one County planner, one School Board planner and one City planner from each of the municipalities. As an advisory committee, the PTAC serves to enhance intergovernmental coordination of comprehensive plan programs and helps ensure consistency between these programs and issues of multi-jurisdictional concern.

In 2007, the County adopted the 2007 Interlocal Agreement for Public School Facility Planning and School Concurrency, as required by amendments to Chapter 163, Florida Statutes that were enacted by the State Legislature in 2005 (Senate Bill 360). The 2007 Interlocal Agreement addressed a School District-wide school concurrency process, and identified procedures to ensure collaborative planning of public school facility locations (including provision for services to the schools) as well as increased coordination of land use planning, development approval processing and public school planning. This Interlocal Agreement was revised in 2008 to ensure the initiation of school concurrency at the date required by the Florida Department of Community Affairs (Department).

In addition, the County also coordinates with State agencies such as the Department and Florida Department of Transportation (FDOT), among others, regarding land use issues.

The County recognizes the increasingly vital need to coordinate efforts with other governmental entities, both to ensure compatibility of efforts (such as land use approvals) and to ensure continued availability of vital services.

Issue IGC 2 Central Florida Regional Growth Vision (“How Shall We Grow?”)

In 2007, the Central Florida Joint Policy Framework Committee created a regional growth compact consisting of six (6) regional growth principles. These include:

- A Preserving open space, recreational areas, farmland, water resources, and regionally significant natural areas;
- B Providing a variety of transportation choices;
- C Fostering distinct, attractive, and safe places to live;
- D Encouraging a diverse, globally competitive economy;
- E Creating a range of obtainable housing opportunities and choices; and
- F Building communities with education, health care, and cultural amenities

These principles grew out of a visioning process conducted during 2006 and 2007. The process involved approximately 20,000 Central Florida residents who were asked to answer the question “How Shall We Grow?” through a series of community meetings, presentations and surveys. The product of this process, “The Central Florida Regional Growth Vision” (Growth Vision), represents a shared vision of the preferred method for directing the growth of the seven -county region that includes Seminole County, between 2007 and 2050. By 2050, the population of the region is expected to more than double from 3.5 million to 7.2 million residents, thus necessitating development of a guiding Vision.



Seminole County elected officials, residents and staff participated as members of oversight committees to the Growth Vision and the County is a signatory to the Central Florida Joint Policy Framework Committee Compact (Compact). Elected officials from Seminole County have served on the *Myregion.org* Board of Directors, the Regional Leadership Academy, the Regional Visioning Program Technical Committee, and currently on the Congress of Regional Leaders to promote the Central Florida Regional Growth Vision. Subsequent to signing the Compact, Seminole County revised its Comprehensive Plan (as part of the 2008 EAR-based amendments) to more clearly reflect and support the principles of the Compact. Seminole County will continue its involvement in development and implementation of the Central Florida Regional Growth Vision.

Issue IGC 3**Existing Coordination Mechanisms with Municipalities within Seminole County and Adjacent Counties and Municipalities**

Counties and cities adjacent to Seminole County include Brevard, Lake, Orange, and Volusia Counties, and the cities of Maitland and Winter Park. Municipalities within Seminole County include the cities of Altamonte Springs, Casselberry, Lake Mary, Longwood, Oviedo, Sanford, and Winter Springs.

Seminole County actively employs numerous tools and strategies to address mutual goals of County Municipalities and adjacent counties and cities. These include, but are not limited to, protecting established residential areas, promoting economic development, guiding new growth at appropriate densities/intensities, providing needed urban services, providing services to enhance the quality of life of its residents, providing recreational opportunities, addressing mobility issues, planning for beautification, and protection the natural environment. These strategies include, but are not limited to:

- A Joint planning agreements;
- B Water and sewer service utility agreements;
- C Agreements for annexation of enclaves;
- D Intergovernmental Planning Coordination Agreement;
- E Agreements for fiber optics;
- F First response and mutual aid agreements for public safety;
- G Participation in METROPLAN ORLANDO; and
- H Mobility Strategy Planning

An inventory of existing coordination mechanisms is contained in *Exhibit IGC: Existing Coordination Mechanisms with Adjacent Counties and Municipalities* and *Exhibit IGC: Existing Coordination Mechanisms with Municipalities within Seminole County*, and *Exhibit IGC: Joint Planning Areas*

In 2007, the County entered into an Interlocal Agreement titled "2007 Interlocal Agreement for Public School Facility Planning and School Concurrency" with the Seminole County School Board and the seven cities, as required by State Law. The 2007 Interlocal Agreement provides for

sharing of data on student enrollment, population projections and educational facilities plans; procedures for joint planning for selection of new school sites, remodeling and closures of schools; inclusion of school capital improvement program for school capacity within the County and city Capital Improvement Elements in compliance with State Law; procedures for determining how services needed by a public school (such as sidewalks, roads, water or sewer) will be provided and a uniform Public School Concurrency process, as required by State Law. This Interlocal adopted in 2007 superseded an Agreement titled "Interlocal Agreement for Public School Facility Planning" that had been adopted in 2003. The 2007 Interlocal Agreement was amended in January 2008 to comply with State Law, and is now entitled "2007 Interlocal Agreement for Public School Facility Planning and School Concurrency As Amended January 2008".

Notwithstanding these agreements , land use related conflicts may arise from time-to-time between the Cities and Seminole County relating to, as examples, the following issues or areas:

- A Issues relating to annexations
 - 1 Elimination of residential or nonresidential lands in enclaves;
 - 2 Discouraging the creation of any new enclaves;
 - 3 Proposed uses of lands undergoing annexed that are incompatible to adjacent uses or lands in unincorporated Seminole County;
 - 4 Annexation and conversion of older residential houses/lots in subdivisions in the County to nonresidential uses, as professional office, within the city;
 - 5 Provisions of water and sewer service and the annexation of right of way containing County utility lines;
 - 6 The need for land under development to annex into a city to acquire the city's water and sewer services;
 - 7 Annexation of lands beyond Seminole County's Urban/Rural Boundary not currently addressed in a Joint Planning Agreement;
 - 8 Wetland encroachment, particularly beyond the Urban/Rural Boundary;
 - 9 Development of lands at intensities higher than planned for in the County's comprehensive plan, thus resulting in an impact to county facilities not previously anticipated and planned for by the County, and
 - 10 Annexation disputes among Cities.
- B Issues relating to differences in land use regulations guiding growth on properties within a city but adjacent or in close proximity to lands in unincorporated Seminole County.
- C Issues relating to the development of lands in municipalities that result in impacts to County lands, such as an increase of traffic affecting established residential areas or cut-through traffic.



- D Areas of concern or land use issues that merit special attention for intergovernmental coordination include, but are not limited to:
- 1 Potential development of lands along SR 46, west of I-4 to the County Line with Lake County and implementation of the SR 46 overlay zone;
 - 2 Celery Avenue/SR 415 area, east of Sanford;
 - 3 Lake Monroe area, east of I-4;
 - 4 Waterfront development in Sanford;
 - 5 Orlando Sanford International Airport land use compatibility issues;
 - 6 Winter Springs Town Center and Spring Avenue area;
 - 7 Annexation of lands by Winter Springs or Oviedo that lie within the East Seminole County Rural Area;
 - 8 Development of housing for UCF students south of Oviedo;
 - 9 Downtown Oviedo and proposed rerouting of traffic;
 - 10 Development along Rinehart Road and CR 46A;
 - 11 Redevelopment of the Greyhound Track lands;
 - 12 Community Redevelopment Areas on US 17/92;
 - 13 Development/redevelopment activities within the SR 434 and CR 427 corridors;
 - 14 Development along the southern portion of Lake Emma Road;
 - 15 Enhanced availability of transit and mobility options, including commuter rail, throughout Seminole County;
 - 16 Wetland encroachment/protection;
 - 17 Cut-through traffic impacting established residential areas;
 - 18 Adult entertainment uses;
 - 19 Trail planning;
 - 20 Seminole Way Economic Target Area;
 - 21 Transition within the County/City of Oviedo Joint Planning Area;
 - 22 Billboards and communication towers;
 - 23 Protection of residential enclaves, not likely to be annexed; and
 - 24 Mobility strategy coordination issues.

Issue IGC 4 Existing Coordination Mechanisms with Authorities, Independent Special Districts, Utility Companies, and the School Board of Seminole County

Seminole County actively coordinates with authorities, independent special districts, utility companies such as the Seminole County Expressway Authority for roadway planning and improvements, Sanford Airport Authority related to development activities adjacent the airport, and Florida Power and Light Company, and Progress Energy to address installation of

electrical substations and transmission lines within Seminole County. These strategies include, but are not limited to:

- A Information sharing;
- B Economic development activities;
- C Participation on various boards.

The County has also continued improving coordination with the School Board of Seminole County regarding review of school site plans for off-site impacts, land use compatibility, impacts on County services and infrastructure, and school concurrency. Coordination strategies include:

- A The Interlocal Agreement for Public School Facility Planning and School Concurrency, as required by Chapter 163, Florida Statutes;
- B Public School Facilities Element of the Comprehensive Plan;
- C Planners Technical Advisory Committee; and
- D Continued provision of each month's Development Review Committee and Local Land Planning Agency/Planning and Zoning Commission agenda, and staff reports, on any project that may increase residential density, to the School Board, both to solicit comments to be included in staff reports as a project is reviewed, and to provide information to the School Board representative to serve on the County's Land Planning Agency/Planning and Zoning Commission.

An inventory of existing coordination mechanisms is contained in *Exhibit IGC: Existing Coordination Mechanisms with Authorities, Independent Special Districts, Utility Companies and School Board of Seminole County.*

Issue IGC 5 Existing Coordination with Regional Agencies

Seminole County actively coordinates with regional agencies such as the East Central Florida Regional Planning Council relating to review and approval of developments of regional impact, METROPLAN ORLANDO for transportation planning and improvements, and the Central Florida Regional Transportation Authority (LYNX) regarding mass transit. These strategies include, but are not limited to:

- A Review and comment on comprehensive plan amendments;
- B Review and comment on existing developments of regional impact, when required;
- C Participation in various boards; and
- D Information sharing.

An inventory of existing coordination mechanisms is contained in *Exhibit IGC: Existing Coordination Mechanisms with Regional Agencies.*

Issue IGC 6 Existing Coordination with State and Federal Agencies

Seminole County actively coordinates with State and Federal agencies such as the US Department of Housing and Urban Development for the Community Development Block Grant program, Federal Emergency Management Agency regarding flood map, the Department of Transportation for transportation planning and improvements, and the St



Johns River Water Management District for effective management of wetlands and groundwater resources.

These strategies include, but are not limited to:

- A Administration of Housing and Urban Development funding;
- B Administration of Federal Emergency Management Agency flood maps;
- C Review and comment on comprehensive plan amendments; and
- D Information sharing.

An inventory of existing coordination mechanisms is contained in *Exhibit IGC: Existing Coordination Mechanisms with State and Federal Agencies*.



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INTERGOVERNMENTAL COORDINATION ELEMENT GOALS, OBJECTIVES AND POLICIES

GOAL 1

The County shall ensure the effectiveness and efficiency of all governmental services and programs by fostering intergovernmental coordination between the county, its municipalities, adjacent governments, utilities and quasi-public agencies, regional agencies, and State and Federal governments.

OBJECTIVE IGC 1 COORDINATION OF COMPREHENSIVE PLAN WITH ADJACENT LOCALITIES AND THE SCHOOL BOARD

Seminole County shall coordinate its comprehensive planning programs and activities with the programs and plans of adjacent municipalities and counties and the Seminole County School Board to ensure effective and efficient delivery of public services through implementation of the following policies:

Policy IGC 1.1 Intergovernmental Coordination Committees

The County shall continue to use intergovernmental coordination committees, such as the Planning Technical Advisory Committee, to ensure consistency between comprehensive plan programs and issues of adjacent municipalities and counties.

Policy IGC 1.2 Multiparty Development Agreements

The County shall continue to seek multiparty agreements (e.g., City/County/developer agreements) as a means to expedite facility improvements and reduce public costs.

Policy IGC 1.3 Coordinated Concurrency Management Systems and Mobility Strategies

The County shall continue to coordinate with the Cities and School Board in the implementation of their concurrency management system (ordinances and standards) for compatible adopted levels of service, and shall continue to coordinate with the Cities, Orange County and the City of Maitland in the ongoing development, monitoring and implementation of mobility strategies.

Policy IGC 1.4 Policy Coordination

The County shall continue to participate in the Council of Local Governments of Seminole County (known as CALNO), consisting of Seminole County and County Municipalities, to provide a policy recommending forum to coordinate growth plans and programs and to resolve interlocal disputes.

Policy IGC 1.5 Advance Notification of Land Use Actions and Changes in Land Use Regulations

The County shall continue to transmit advance notification of land use actions, such as plan amendments and zonings, and changes in land use regulations to Cities that may be affected, pursuant to the Intergovernmental Planning Coordination Agreement of 1997, or through other formal interlocal agreements with the Cities and the School Board of

Seminole County as required by the 2007 Interlocal Agreement for Public School Facility Planning and School Concurrency As Amended January 2008.

Policy IGC 1.6 Joint Planning Interlocal Agreements

The County shall pursue adoption of Joint Planning Agreements with each County Municipality. JPAs shall address, at a minimum, but not be limited to future annexations, provision of services and facilities and land use compatibility. JPAs shall also include agreement on future densities and intensities of properties that may be annexed, a procedure for resolution of any conflicts and/or disputes, and standards for cut through traffic.

Editor's Note: Seminole County and the City of Oviedo entered into a JPA in 1999, amended in 2006 and 2008.

Policy IGC 1.7 Support to Other Jurisdictions

The Historical Commission shall continue to provide support to other jurisdictions in their efforts to identify, preserve, protect and enhance public accessibility to historical resources.

Policy IGC 1.8 Incorporated Policies

Additional intergovernmental coordination policies listed below by subject matter related to the issues and to this objective are included within the following Elements of this Plan:

Transportation Element Policies include:

- Municipal Participation

Potable Water Element Policies include:

- Wholesale Agreements –Water

Sanitary Sewer Element Policies include:

- Wholesale Agreements-Sewer

Solid Waste Element Policies include:

- Recycling Program

Future Land Use Element Policies include:

- Joint Planning Agreement (JPAs) with the City of Winter Springs
- Future Service Areas
- Planning Technical Advisory Committee

Conservation Element Policies include:

- Countywide Wetland/ Flood Regulations

Drainage Element Policies include:

- Middle Basin Working Group

Housing Element Policies include:

- Housing Program Implementation

**Recreation and Open Space Element Policies include:**

- Joint Projects

Policy IGC 1.9 Joint Processes for Collaborative Planning

The County shall implement the processes for which it has responsibility under the "2007 Interlocal Agreement for Public School Facility Planning and School Concurrency As Amended January 2008" which superseded a previous interlocal Agreement of 2003 adopted by the County, the Seminole County School Board and the seven cities. The 2007 Interlocal Agreement As Amended January 2008 sets out processes for, among other issues: sharing of data such as population projection and student enrollment; joint planning for school site selection, remodeling and school closure; joint consideration for necessary off-site improvements such as sidewalks, roadways, water and sewer; inclusion of the School District's capital improvements program for school capacity in the Capital Improvements Elements of Agreement signatories as required by State Law; and the uniform School Concurrency process to be implemented countywide.

Policy IGC 1.10 Coordinated Efforts to Protect Established Residential Areas

The County shall work diligently with the Cities for the protection of established residential uses, through formal and informal agreements, such as Joint Planning Agreements. Agreements will emphasize protecting homes from adverse impacts caused by incompatible land uses, cut through traffic, and provide transitional uses where needed on border parcels, and provide adequate separation of homes from land uses that are sensitive in nature, such as communication towers.

Policy IGC 1.11 Coordination of Trail Protection

The County shall encourage the Cities in Seminole County, through interlocal agreements or other formal agreements, to adopt trail corridor protection regulations similar to the County's regulations.

OBJECTIVE IGC 2 COORDINATION OF PLAN WITH OTHER LOCAL AGENCIES

Seminole County shall coordinate its comprehensive planning programs and activities with the programs and plans of the School Board of Seminole County, major utilities, quasi-public agencies, and other local governments providing services but not having regulatory authority over the use of land.

Policy IGC 2.1 Use of School Data for Planning County Infrastructure

The County shall continue to include school enrollment data in transportation planning and capital programs. The County shall exchange data with the School Board of Seminole County for use in the respective capital planning programs.

Policy IGC 2.2 Improving School Board/County Staff Coordination

The County shall continue to coordinate with the School Board of Seminole County to facilitate participation in the County Comprehensive Plan review process and the school planning process.

Policy IGC 2.3 School Board Representation on the Planning Technical Advisory Committee (PTAC)

The County will continue to encourage the active participation of a representative of the School Board of Seminole County on the PTAC.

Policy IGC 2.4 School Board Representation on the Development Review Committee

The County shall continue providing information to and reserving a position for a School Board of Seminole County representative to the County's Development Review Committee.

Policy IGC 2.5 Policy Coordination between School and County Boards

The County shall continue to promote effective coordination of the policies and programs of the School Board of Seminole County and Board of County Commissioners.

Policy IGC 2.6 Coordinated Utility Relocation

The County shall continue to provide utility companies, both private and public, with road design/construction plans and schedules as they are adopted or changed to ensure timely relocation or removal of utilities as deemed necessary by the County.

Policy IGC 2.7 County Review of Electrical Transmission Facilities

The County shall continue to coordinate with Progress Energy and Florida Power and Light Company in providing the County sufficient opportunity, at an early stage in the design process, to review and comment on plans to construct electrical substations and transmission lines within the County consistent with State Law.

**Policy IGC 2.9 Historical Commission**

The Historical Commission shall advise the Board of County Commissioners on historical matters relevant to the County and surrounding jurisdictions, advise the Board of County Commissioners on the execution of Commission duties, as they relate to the history of Seminole County, and shall perform advisory functions as described by ordinance and approved by the Board.

Policy IGC 2.10 Historical Museum

The County shall maintain the Historical Museum Complex, which houses, displays, and illustrates to the public, historic records and other materials detailing the County's history, as well as city and regional items of interest pertaining to that history.

Policy IGC 2.11 2007 Interlocal Agreement for Public School Facility Planning and School Concurrency as Amended January 2008

The County shall enforce the terms and conditions, applicable to Seminole County, contained in the 2007 Interlocal Agreement for Public School Facility Planning and School Concurrency As Amended January 2008, as executed by Seminole County, County Municipalities, and the School Board of Seminole County for coordinating land use, public school facilities planning, and school concurrency.

Policy IGC 2.12 Landscaping, Creating Energy and Water Conserving Features, and Maintenance of Public Roadways

Through the US 17-92 Community Redevelopment Area, and other programs as needed, the County shall form partnerships with its municipalities to establish consistent policies and regulations governing the visual appearance of major public roadways, such as buffering, preserving or creating energy conservation features (greenways to absorb greenhouse gases) and water-conservative landscaping.

Policy IGC 2.13 Total Maximum Daily Load

The County shall work cooperatively with the Florida Department of Environmental Protection (FDEP) to develop a proactive approach to the Total Maximum Daily Load (TMDL) process through the County's monitoring program, National Pollutant Discharge Elimination System program, Lake Management program, and County's Watershed Atlas project. These projects, and coordination between County and FDEP staff, with assistance from the County's consultant, has and will continue to enable the County to participate and have greater affect upon the development of TMDLs for all impaired water bodies, including those located within municipalities.

Policy IGC 2.14 Incorporated Policies

Additional intergovernmental coordination policies listed below by subject matter related to the issues and to this objective are included within the following Elements of this Plan:

Future Land Use Element Policies include:

- School Sites

Transportation Element Policies include:

- Encourage Coordination with Educational/Training Institutions
- Economy Studies
- Identifying Airport Transportation Needs
- Coordinated Capital Plans with Airport Authority and Rail Companies
- Conservation Compliance

Recreation and Open Space Element Policies include:

- School Facility Joint Use
- Florida Trail/Rails to Trails

Drainage Element Policies include:

- Infrastructure Coordination

Policy IGC 2.15 Co-location of Facilities

The County and the School Board of Seminole County shall continue to coordinate regarding co-location of public facilities, such as parks, libraries, and community centers, with schools to the greatest extent possible. The County shall encourage the School Board of Seminole County to establish or renew cooperative agreements as may be beneficial to the public at large to jointly purchase, develop, maintain, or operate specific properties or facilities such as recreation facilities, libraries, community centers, playgrounds, and emergency shelters

Policy IGC 2.16 Interlocal Agreement with School Board

The County shall continue to implement those processes for which it is responsible in accordance with the Interlocal Agreement titled "2007 Interlocal Agreement for Public School Facility Planning and School Concurrency As Amended January 2008" which the County entered into with the Seminole County School Board and the seven cities, as required by State Law. The 2007 Interlocal Agreement As Amended January 2008 provides for sharing of data on student enrollment, population projections and educational facilities plans; procedures for joint planning for selection of new school sites, remodeling and closures of schools; inclusion of school capital improvement program for school capacity within the County and city Capital Improvement Elements in compliance with State Law; procedures for determining how services needed by a public school (such as sidewalks, roads, water or sewer) will be provided and a uniform Public School Concurrency process, as required by State Law. This Interlocal adopted in 2007 and amended in 2008 superseded an Agreement titled "Interlocal Agreement for Public School Facility Planning" that had been adopted in 2003.



OBJECTIVE IGC 3 COORDINATION OF PLAN WITH REGIONAL, STATE AND FEDERAL AGENCIES

Seminole County shall coordinate its Comprehensive Plan with the plans and programs of regional, State and Federal agencies in order to more effectively and efficiently address across jurisdictional issues.

Policy IGC 3.1 Compliance of State Development with Local Regulations

The County shall continue to review all State and other government development activities for consistency with the County’s Comprehensive Plan and land development regulations. Such development will be considered subject to local regulation unless found to be statutorily exempt, in which case the County shall rely on other coordination mechanisms, including, but not limited to, informal negotiation, to ensure the compatibility of the development with County land development regulations.

Policy IGC 3.2 Division of Historical Resources

The County shall continue to coordinate with the Department of State, Division of Historical Resources on Developments of Regional Impacts and Community Development Block Grant- site reviews, maintenance of the Florida Master Site File (FMSF), and future matching grants for identification, evaluation and planning for the management of historical resources within Seminole County.

Policy IGC 3.3 Plan Coordination

Seminole County shall coordinate its comprehensive planning activities with the plans and programs of regional, State and Federal agencies by, at minimum, continuing to coordinate with the following agencies through participation on planning advisory committees, notification of intent to amend the County Comprehensive Plan and sharing of data:

- A East Central Florida Regional Planning Council;
- B St. Johns River Water Management District;
- C Metropolitan Planning Organization (METROPLAN ORLANDO);
- D Central Florida Regional Transportation Authority (LYNX);
- E Seminole County Expressway Authority;
- F Florida Department of Environmental Protection
- G Florida Department of Agriculture and Consumer Services;
- H Florida Department of State, Bureau of Historic Preservation;
- I Florida Department of Transportation;
- J Florida Department of Community Affairs;
- K Florida Fish and Wildlife Conservation Commission;
- L Florida Department of Education;
- M Florida Public Service Commission;
- N Florida Highway Patrol;



- O Federal Agencies of Housing and Urban Development;
- P Federal Transit Administration;
- Q Federal Environmental Protection Agency;
- R Federal Emergency Management Agency; and
- S Army Corps of Engineers.

The County shall also seek legislative action by the Florida Legislature when the needs of the County so require. The County shall continue to work on issues with the Florida Association of Counties and shall work with the Florida League of Cities as needed.

The Water Supply Facilities Work Plan (Work Plan) – The St Johns River Water Management District (District) updates the District Regional Water Supply Plan (DRWSP) every five (5) years. The County’s Work Plan shall be updated within 18 months following an update to the DRWSP per *Policy POT 5.5 Coordination and Consistency with District Regional Water Supply Plan*. This coordination shall be documented in the text of the Work Plan with each amendment. Additionally, where appropriate and feasible, the Work Plan shall include collaborative approaches with District and other local governments for water supply source use and development, and water resource development per *Policy POT 5.6 Coordination with District and Local Water Providers*.

Policy IGC 3.4 Coordination during Major Regional Transportation Construction Projects

The County shall coordinate with the Florida Department of Transportation, the Central Florida Regional Transportation Authority (LYNX), and other jurisdictions and agencies to prepare in advance for the maintenance of car, bicycle, pedestrian and transit traffic during construction of major regional transportation projects.

Policy IGC 3.5 Incorporated Policies

Additional intergovernmental coordination policies listed below by subject matter related to the issues and to this objective are included within the following Elements of this Plan:

Transportation Element Policies include:

- Coordinate Plans and Programs, including mobility strategies
- Coordination with the Florida Department of Transportation
- Mitigation of Impacts of Extra Jurisdictional Traffic
- Bicycle and Recreational Trail Planning and Coordination
- Monitor Transit Services

Future Land Use Policies include:

- Resource Management Plans

Conservation Element Policies include:

- Well Capping Program



- Best Management Practices
- Intergovernmental Coordination
- Agency Regulation Coordination
- Natural Resources Conservation Service
- Air Quality Monitoring

Drainage Element Policies include:

- Land Development Code
- Agency Coordination

Solid Waste Element Policies include:

- Intergovernmental Coordination

Recreation and Open Space Element Policies include:

- St. Johns Water Management District Acquisition
- Acquisition Program - Local Assistance
- Expanded Path Access
- Agency Coordination
- Transit Access
- Bike Trail Provision

OBJECTIVE IGC 4 IMPACTS OF PLAN ON OTHER JURISDICTIONS

To ensure that the impacts resulting from the implementation of the County Comprehensive Plan upon development in adjacent municipalities, counties, regions and the State are addressed through effective use of the following intergovernmental coordination mechanisms:

Policy IGC 4.1 Incorporated Policies

Additional intergovernmental coordination policies listed below by subject matter related to the issues and to this objective are included within the following Elements of this Plan:

Transportation Element Policies include:

- Support Establishment of Mechanisms to Enhance Intergovernmental Coordination
- Multi-jurisdictional Review

Conservation Element Policies include:

- Intergovernmental Wellfield Protection

OBJECTIVE IGC 5 COORDINATION OF LEVEL OF SERVICE STANDARDS AND MOBILITY STRATEGIES

The County shall coordinate with responsible local, regional, and State authorities and private utility companies, as appropriate, in the establishment of level of service standards for public facilities and coordination of mobility strategies with local authorities, and, if necessary, initiate further coordination efforts with adjacent local government comprehensive plans to ensure consistency with adopted level of service standards and mobility strategies.

Policy IGC 5.1 Incorporated Policies

Additional intergovernmental coordination policies listed below by subject matter related to the issues and to this objective are included within the following Elements of this Plan:

Transportation Element Policies include:

- Mobility Strategies

Capital Improvements Element Policies include:

- Criteria for Public Capital Expenditures
- Adopted Level of Service Standards and Schedules of Capital Improvements.
- Adopted Level of Service Standards and Schedules of Capital Improvements.
- Concurrency Management
- Level of Service Monitoring

OBJECTIVE IGC 6 EXCHANGE OF SUPPORT AND DATA

The County shall increase the effectiveness and efficiency of public programs to minimize costs by providing, seeking and sharing the following support and data.

Policy IGC 6.1 Internet Services

Seminole County shall continue to provide information on its Internet webpage regarding, but not limited to, agendas and minutes of the meetings of the Board of County Commissioners, and many of its supporting citizen and staff committees, information on County Departments, important County documents, and progress statements on major work efforts, such as road construction projects.

Policy IGC 6.2 Sharing of Geographical Information Systems (GIS) Data

The County will continue to allow the Cities and the Seminole County School Board who have an interlocal for use of the County's fiber optic system to access GIS data. The County will annually provide its GIS data to METROPLAN ORLANDO, the regional metropolitan transportation organization, for their annual socio-economic data update. The County will continue to provide access to its GIS data via the internet webpage. The County will coordinate with private utility companies to attempt to have private utility lines placed in the County's GIS system.

Policy IGC 6.3 Operation of Seminole Government Television

The County will continue to operate the Seminole Government Television (SGTV) cable television station and provide a forum for the governments in Seminole County to broadcast local government and educational programming, news, announcements and job listings.

Policy IGC 6.5 Sharing of Resources

The County shall continue to provide land use and socio-economic data to the Cities, the School Board and other levels of government and agencies.

Policy IGC 6.6 Incorporated Policies

Additional intergovernmental coordination policies listed below by subject matter related to the issues and to this objective are included within the following Elements of this Plan:

Transportation Element Policies include:

- Monitor and Update Data
- Conservation Information

OBJECTIVE IGC 7 CONFLICT RESOLUTION

The County shall endeavor to prevent and resolve conflicts and inconsistencies with other governments and agencies through available formal and informal mediation and conflict resolution techniques.

Policy IGC 7.1 Regional Planning Council Conflict Resolution

In cases where the County is unable to resolve intergovernmental conflicts through informal means or existing coordination mechanisms, the County may invoke one of, but not necessarily limited to, the following mediation and conflict resolution techniques:

- A The Interlocal Planning Coordination Agreement of 1997.
- B The 1995 Interlocal Agreement on Mediation and Intergovernmental Coordination.
- C If needed, the County shall adhere to the provisions of Chapter 164, Florida Statutes (the "Florida Governmental Cooperation Act").
- D The East Central Regional Planning Council (ECFRPC) mediation process shall be considered, in particular, when the issue involved is of regional significance and the ECFRPC would have particular and significant expertise which would be of a unique value in terms of resolving the issue in dispute; and, when the dispute involves the location of a community residential home under Section 419.001(5), Florida Statutes, or its successor provision.

OBJECTIVE IGC 8 JOINT PLANNING FOR US 17-92 COMMUNITY REDEVELOPMENT AREA

The County shall continue to plan jointly with those County municipalities that participate in the US 17-92 Community Redevelopment Area (CRA) to update the existing CRA Plan by January 2010 and coordinate redevelopment activities through both the Planning Technical Advisory Committee (PTAC), which includes city planners, and the Regional Planning Authority (RPA), which is the Advisory Committee to the Community Redevelopment Authority and includes city official representation

Policy IGC 8.1 Implementation of “Mixed Development” Future Land Use designation and creation of “Mixed Development” Zoning District

Seminole County shall continue to coordinate with those County municipalities that participate in the US 17-92 CRA through the RPA and other interested parties, through regular meetings of the RPA and PTAC ,to refine the definition, allowable uses, incentives and performance standards of the “Mixed Development” Future Land Use designation within the Seminole County Comprehensive Plan, and to provide input into similar designations that may be adopted within the comprehensive plans of participating municipalities. A zoning district to implement the “Mixed Development” Future Land Use designation shall also be created through this joint planning effort, and said zoning district shall be added to the Seminole County Land Development Code by 2011.

Policy IGC 8.2 Coordination of the Mobility Strategy within the US 17-92 Community Redevelopment Area (CRA) Corridor

Pursuant to *Policy TRA 2.1.17 Transportation Concurrency Exception Area (TCEA) for US 17-92 Community Redevelopment Area (CRA) Corridor*, the Seminole County Mobility Strategy for the unincorporated portions of the US 17-92 Community Redevelopment Area (CRA) shall be coordinated with those established by County municipalities that participate in the CRA, in order to support redevelopment efforts through shared multi-modal mobility capabilities that include, but are not limited to:

- A Continuation of improved transit service through both more frequent transit headway of Link 103, serving the US 17-92 corridor(financed through CRA Tax Increment Funds [TIF]) and a coordinated performance framework that requires redevelopment projects within the CRA to incorporate principles of Transit Oriented Development and pedestrian and bicycle-friendly performance frameworks. The performance frameworks shall be included in the updated CRA Plan to be completed by January 2011, and subsequently included in the Seminole County Land Development Code and either City codes or Interlocal Agreements between the municipalities and Seminole County.
- B Interlocal Agreements or other mechanisms to ensure that employment-based redevelopment approvals include Transportation Demand Management (TDM) mechanisms such as staggered work hours, bicycle lockers and showers, use of vanpools and/or carpools with preferred parking, provision of transit passes to employees, and participation in ride-sharing or ride matching programs.



- C Operation of a ride-sharing or ride matching program for employees within the CRA corridor by FDOT, the CRA or another mechanism to be identified through continued joint coordination and planning efforts.
- D Continued joint planning with LYNX to coordinate transit connections between the US 17-92 CRA transit stops and the Commuter Rail stations.

Policy IGC 8.3 Planning for Potable Water and Sanitary Sewer Services within areas of the US 17-92 CRA Corridor that lack service as of 2008

As a part of the update of the CRA Plan to be completed by January 2011 , a provider or providers of potable water and sanitary sewer services shall be identified for those portions of the US 17-92 currently not included within a service area. Until such service providers have been identified and financially feasible service for a five-year period is included within a local comprehensive plan, redevelopment shall be restricted to the capabilities of the existing services. Should a city elect to extend such service prior to the completion of the update of the CRA Plan, redevelopment efforts shall be governed by the capacity of the services extended by that city provider.



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